

# The Local Labour Market Effects of Light Rail Transit

Justin Tyndall

jtyndall@hawaii.edu

University of Hawai'i Economic Research Organization  
and University of Hawai'i at Manoa Department of Economics

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## Abstract

Many US cities have made large investments in light rail transit in order to improve commuting networks. I analyse the labour market effects of light rail in four US metros. I propose a new instrumental variable to overcome endogeneity in transit station location, enabling causal identification of neighbourhood effects. Light rail stations are found to drastically improve employment outcomes in the surrounding neighbourhood. To incorporate endogenous sorting by workers, I estimate a structural neighbourhood choice model. Light rail systems tend to raise rents in accessible locations, displacing lower skilled workers to isolated neighbourhoods, which reduces aggregate metropolitan employment in equilibrium.

Transportation, Transit, Residential Choice, Neighbourhood Change, Spatial Mismatch

JEL: J20, J60, R13. R23, R40, R58

# 1 Introduction

US cities have made significant investments in Light Rail Transit (LRT) in recent years. A common justification for LRT is that transit infrastructure will improve urban commuting networks by providing spatial connections between workers and jobs. I test the contention that LRT improves labour market outcomes. First, I estimate the neighbourhood level effects of LRT stations. I introduce a new instrumental variable that establishes orthogonality between station location and pretreatment local economic conditions. I find that gaining a LRT station increases the local employment rate. Second, I estimate a structural neighbourhood choice model to uncover the mechanisms that generate neighbourhood employment changes and estimate aggregate effects. The analysis spans four US cities over the 2000-2015 period.

LRT has become a popular form of transit due to low construction costs relative to subway systems and large perceived economic benefits. LRT systems are typically built along existing roads, removing the need for expensive tunnelling or elevated infrastructure. While LRT shares road space with vehicles and pedestrians, portions of routes are given traffic priority, enabling faster speeds and fewer delays than experienced by buses. In contrast to bus transit, the need for rails, an overhead power source and station platforms ensures that LRT represents a long term local investment.

Transit is not allocated randomly within a city, but is directed toward neighbourhoods with specific characteristics. Comparing the economic outcomes of areas with transit to those without will not provide causal estimates of project impacts due to the effect of differing pretreatment conditions and economic trends. An inclination among transportation planners to extend light rail to the airport provides a natural experiment that introduces an element of randomness to station location. Neighbourhoods between downtown and the airport were much more likely to receive a LRT station than similar neighbourhoods located elsewhere in the metro. I exploit a preference for airport connections to estimate local effects. The endogeneity of transit location is a well known

issue from prior literature (Baum-Snow and Kahn, 2000; Holzer et al., 2003; Ihlanfeldt and Sjoquist, 1998). For example, affluent neighbourhoods have been found to resist rail infrastructure due to concerns that transit may lead to a rise in local crime (Kahn, 2007). After correcting for endogenous transit allocation, I find LRT stations generate large improvements in *neighbourhood level* employment outcomes.

Using neighbourhood change estimates as model inputs, I propose and estimate a structural neighbourhood choice model and conclude that LRT systems fail to raise *aggregate metropolitan* employment. LRT stations increase demand for local housing, raising rents. LRT is typically built in accessible, central locations. As a result, low skilled workers are displaced from central locations by rising prices. As employment status is more elastic among the low skilled, the mechanism leads to an aggregate decrease in metropolitan employment. LRT may, counterintuitively, exacerbate the spatial isolation of low skilled workers through a process of household displacement. The ability of local amenities to drive up land values and alter a neighbourhood's composition is a familiar mechanism from literature on place based urban policies (Hanson, 2009; Kline, 2010; Kline and Moretti, 2014). This mechanism has been known to undermine spatially targeted policies. I show that the same mechanism is relevant to LRT projects. Structural estimation results show that LRT stations represent a valuable local amenity. I also find LRT is effective at raising aggregate transit use, as it appeals to higher skilled workers who would be unlikely to take other forms of public transit while low skilled workers remain captive transit users.

Poor spatial access to job opportunities can hinder employment outcomes due to high commuting costs (Kain, 1968). Numerous studies have expanded upon the *spatial mismatch* hypothesis to explain heterogeneity in urban labour market outcomes and particularly to explain the lagging outcomes of racial minorities and youth (Andersson et al., 2018; Gobillon et al., 2007; Holzer et al., 2003; Sanchez et al., 2004; Stoll, 1999; Tyndall, 2017). Past research has found that unemployed and poor workers tend to live in places that are isolated from relevant job opportunities. However, the literature has not

shown conclusively whether the relationship between accessibility and employment is the result of unemployed workers self-selecting into isolated neighbourhoods, or if there is a causal effect of neighbourhood connectivity on individual employment outcomes. If the effect is causal, transit infrastructure expansion may raise equilibrium employment by reducing spatial isolation.

There is strong evidence that proximity to transit is an important consideration in household location choice (Glaeser et al., 2008). LeRoy and Sonstelie (1983) provided a dynamic model of transportation induced urban change. Wasmer and Zenou (2002, 2006) propose a general urban commuting model that leads to unemployed workers voluntarily occupying inaccessible areas due to infrequent travel. I extend the intuition of these models by incorporating a polycentric city, which generates more complex patterns of neighbourhood sorting.

Some prominent papers have directly analysed local effects of rail stations (Baum-Snow and Kahn, 2000; Kahn, 2007). Results pointed towards localized increases in home values and increased transit use. Few studies have attempted to estimate the neighbourhood effects of LRT stations specifically. Cao and Schonher (2014) studied ridership effects of LRT in Minneapolis. Residents moving towards new transit were found to be less likely to use LRT than the original residents, suggesting a gentrification effect. Contrastingly, Delmelle and Nilsson (2018) analyzed rail projects across the US and found little evidence that they cause displacement among low income residents. Recent work by Severen (2018) investigates the effect of LRT construction in Los Angeles, finding that LRT has a positive effect on labour supply. The literature provides limited guidance on the overall effects of LRT systems on labour markets, which is striking given the rapid propagation of such systems in the US.

I contribute to the literature in a number of ways. First, I provide policy relevant estimates of the labour market effects of LRT. Second, I supply a new instrumental variable for endogenous station location. Third, I add to the discrete neighbourhood choice

literature by developing a structural sorting model that includes preference parameters for transit.

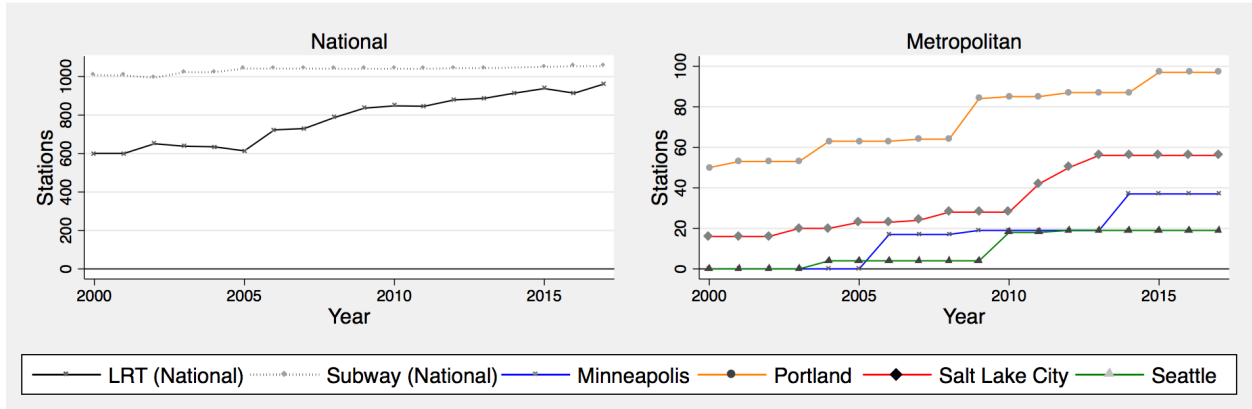
The paper will proceed as follows. Section 2 summarizes the LRT projects under analysis. Section 3 introduces data sources. Section 4 estimates the neighbourhood effects of new LRT stations. Section 5 proposes and estimates a structural neighbourhood choice model and section 6 concludes.

## 2 Light Rail Investment in Four US Cities

LRT has become a popular transportation and economic development strategy across the US. Between 2000 and 2015 the number of LRT stations in the US grew by 56% (Figure 1). The empirics of this study will focus on four metropolitan areas: Minneapolis, Minnesota; Portland, Oregon; Salt Lake City, Utah; and Seattle, Washington. These four metropolitan areas are similar in that they all completed substantial LRT construction over the period of study. Between 2000 and 2015, Salt Lake City constructed 40 new LRT stations, Minneapolis constructed 37, Portland constructed 34 and Seattle constructed 19. These substantial increases in infrastructure produce a significant number of treatment observations. Minneapolis and Seattle had no LRT stations prior to 2000, while Portland and Salt Lake City had already completed a portion of their systems. Following a popular trend in transportation planning, these four cities all extended rail access to the largest airport in the metro. The metros range in population from 1.2 million (Salt Lake City) to 3.7 million (Seattle). Table 1 displays metropolitan level characteristics as contrasted with the full sample of US metropolitan residents. The median household income of the four metros is comparable to the US urban population as a whole.

Public transit comprises only a small share of total commutes in these metros. Seattle had the highest rate in 2015, with 9.6% of commuters using public transit. Salt Lake City had the lowest public transit mode share in the sample at 3.7%. Across the entire

**Figure 1:** The Proliferation of LRT Stations



Station counts were obtained from the annual American Public Transportation Association Fact Book. Between 2000 and 2015, the number of LRT stations in the US grew by 56% while the number of heavy rail subway stations grew by 4%.

**Table 1:** Summary Statistics, Metropolitan Areas

	Minneapolis	Portland	Salt Lake City	Seattle	All US Metros
Metro Population (2015)	3,526,149	2,382,037	1,170,057	3,735,216	.
Median Household Income (2015)	71,735	64,938	66,089	75,276	73,191
Public Transit Mode Share (2000)	4.4%	5.5%	3.3%	6.6%	5.4%
Public Transit Mode Share (2015)	4.7%	6.5%	3.7%	9.6%	5.9%
LRT Stations (2000)	0	53	16	0	601
LRT Stations (2015)	37	87	56	19	938

Average characteristics of the four metros analyzed, as compared with the average characteristics of all US metropolitan residents. Data is from the 2000 Census and 2017 5-year American Community Survey.

metropolitan population of the US, 5.9% of workers commuted by public transit in 2015. The sample of metros is therefore fairly representative of typical transit uptake among US metropolitan populations. Public transit mode share increased in all four metros during the 2000-2015 period. Seattle experienced the largest increase, expanding public transit mode share among commuters by 45%. While overall transit use is small, populations who depend on public transit are more likely to be on the margin of the labour market (Sanchez, 1999; Sanchez et al., 2004), suggesting the transit expansions may have had significant labour market effects by expanding opportunities among those dependent on transit.

### 3 Data

Empirical analysis will rely on US Census data products, housing price data, detailed commuter flow information and a matrix of Google navigation trip level data. I use census tract level data from the 2000 US Decennial Census as well as the 2017 American Community Survey (ACS), five-year estimates. Census data from 2000 are crosswalked to boundaries consistent with the 2017 ACS by using the Missouri Census Data Center’s Geographic Correspondence Engine. Metropolitan areas will be bounded according to 2015 Bureau of Labor Statistics Core Based Statistical Areas (CBSAs). Census microdata on worker characteristics will be used in structural estimation to provide joint distributions of worker income and demographic characteristics. Worker microdata is taken from the the 2000 US Census Integrated Public Use Microdata Sample (IPUMS). All income and price variables are inflation adjusted to 2015 dollars.

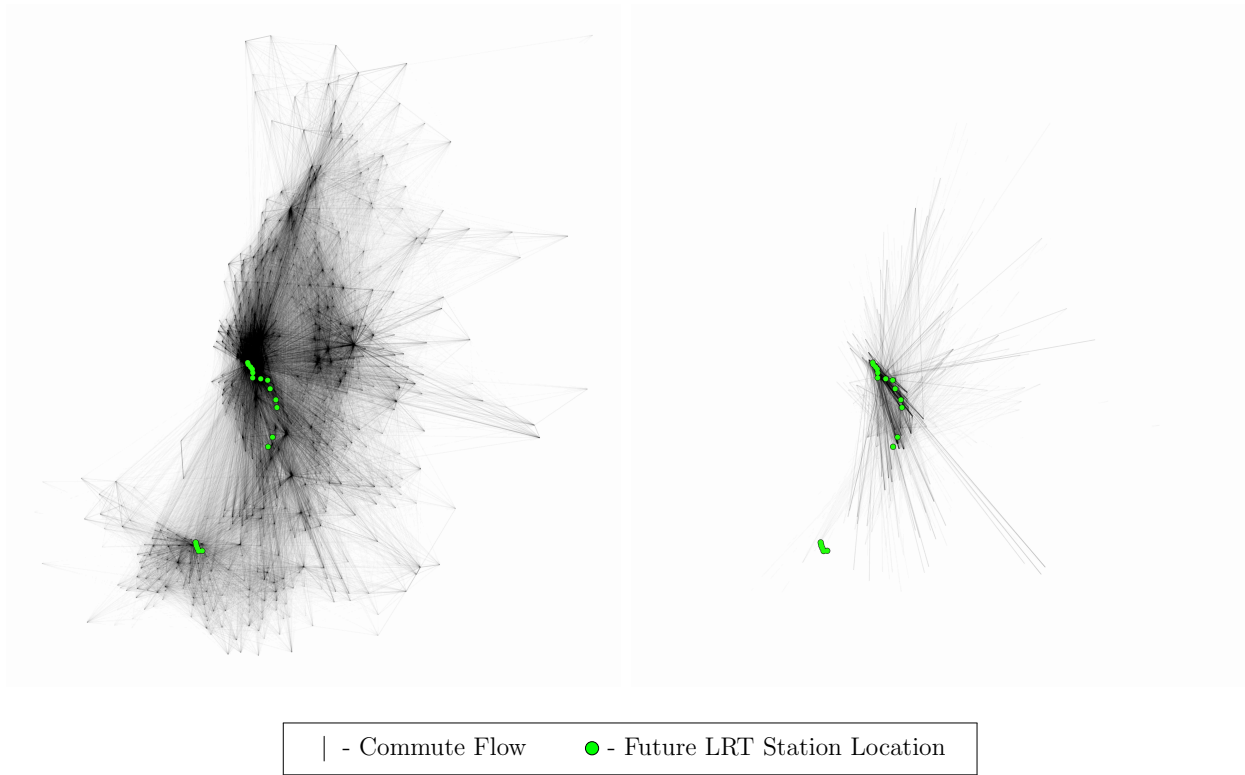
In addition to census data on home prices I make use of the US Federal Housing Finance Agency (FHFA) Annual House Price Index (HPI). FHFA HPI estimates are derived from a repeat sales index constructed from multiple public and proprietary data sources on home sales and are reported at the census tract level. A description of the HPI methodology can be found in Bogin et al. (2016).

Job flow data is obtained from the Longitudinal Employer-Household Dynamics, Origin-Destination Employment Statistics (LODES) data products. LODES provides linked workplace and residence data that include a matrix of commute flows at the census block level, which I collapse to the tract level. LODES data coverage extends to 95% of wage and salaried employment nationally (Graham et al., 2014). Omitted workers include self-employed individuals and US military personnel (Graham et al., 2014). LODES does not include interstate commuters, so analysis will exclude areas that are outside of the principal city’s state. I use 2002 data as an indication of pre-treatment commute flows. Data from 2000 are not available from LODES. As an illustration of the data, Figure 2A maps every 2002 commute in Seattle included in the LODES data.

**Figure 2:** Pre-treatment Commute Flows, Seattle

A. All Routes

B. LRT Treated Routes



Heavier lines indicate more popular commutes. Panel A displays all commutes. Panel B displays only those commutes where new LRT infrastructure will be part of the fastest public transit route between the two points in the post treatment period. While only Seattle is shown, similar data is used for the other three metros.

I model the transportation network by constructing a matrix of urban commute times. Internet based route planning services, such as Google Maps, publicly disseminate travel instructions and estimates of travel duration. To approximate the commute options faced by urban travelers I automate a process to collect Google travel estimates within my sample of metros. Specifically, I use the Google Maps Application Programming Interface (API) to scrape data on relevant trips. I construct a full matrix of potential tract to tract commute routes for each metro, resulting in 1,412,602 origin-destination pairs. The API provides travel instructions for both driving and public transit for an 8 am departure on a Wednesday. The resulting data set provides the precise travel time and distance for any



possible commute executed through the network, with granularity at the census tract level. The data collection method allows travel time and distance estimates for all routes, including those not actually used by commuters. Collecting data on the full matrix will be important in the discrete choice methodology, by allowing worker home and work location choice to be informed by the full set of possible travel costs. 68% of routes can be completed by either public transit or vehicle commuting, while the remainder can only be completed with a private vehicle due to the public transit network not extending to all areas. In Appendix A I show that straight line distances are a poor proxy for public transit trip characteristics. The use of Google routing data provides a much more realistic matrix of travel times than would be possible using traditional commute flow data sets alone.

I further process the Google data to identify all trips that make use of new LRT infrastructure. I first compile a list containing the name of every LRT station built between 2000 and 2015, as it is identified within the Google API. Using step-by-step navigation instructions for public transit trips, a text search program identifies all of the origin-destination pairs that make use of the new LRT infrastructure. Figure 2B displays all populated commute flows in Seattle that would make use of LRT infrastructure in the post treatment period if the commuter used public transit, according to the route suggested by the Google API. Modeling the network shock induced by LRT expansions is enabled by identifying all cells in the commute matrix that were subject to the shock.

## 4 Neighbourhood Effects of LRT

### 4.1 Methodology

I estimate the local neighbourhood effects of LRT by comparing places that gained a LRT station to a control group. I consider a census tract to be “treated” by LRT if a new station was built within one km of the tract’s population weighted centroid, between the pre and post treatment periods (2000-2015). There are 102 treated tracts identified across

the four metros. 38 are in Minneapolis, 22 are in Salt Lake City, 22 are in Seattle and 20 are in Portland. To isolate a valid control group, a number of tracts are dropped from analysis. Tracts with a population weighted centroid within one kilometre of the central business district (CBD) or the airport are dropped, where CBD location is proxied by city hall. CBD and airport tracts may be on economic trajectories that are unique to the rest of the metro. Any tract with a population weighted centroid within one km of a LRT station prior to 2000 is also omitted from analysis in order to ignore network effects that may impact these tracts. Additionally, all untreated tracts that are within three km of a new station are omitted to avoid tracts that were partially treated by local spillovers. The resulting data set contains 1,924 tracts. The location of LRT stations, treated tracts and omitted tracts are shown in Figure 3.

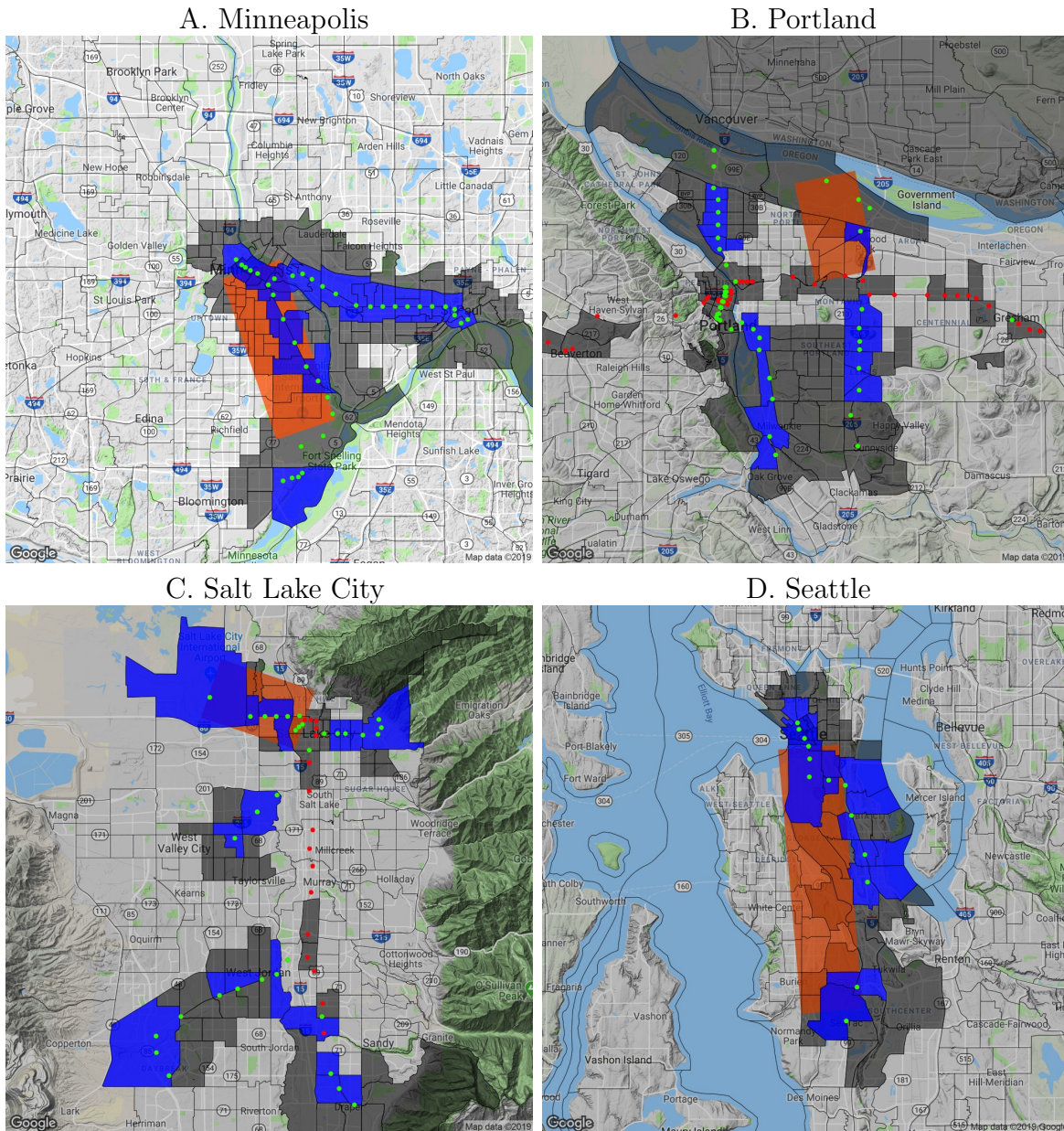
Equation 1 presents the general regression approach.

$$\Delta Y_i = \beta_0 + \beta_1 \text{LRT}_i + \Gamma X_i + \Theta_{m(i)} + \varepsilon_i \quad (1)$$

$\Delta Y_i$  is the change in a neighbourhood characteristic between 2000 and 2015.  $\text{LRT}_i$  is a dummy variable that takes a value of one if the tract is treated with LRT.  $X_i$  is a vector of spatial control variables, including distance to city hall and distance to the airport.  $\Theta_{m(i)}$  captures CBSA fixed effects.  $i$  indexes tract and  $m$  indexes metropolitan area.

OLS results are expected to be biased due to the endogenous placement of rail stations relative to local economic trends (Ihlanfeldt and Sjoquist, 1998). To identify a causal relationship, researchers have equipped past empirical investigations with exogenous network shocks. Holzer et al. (2003) focused on reverse commuters, whose behaviour is potentially orthogonal to subway planning decisions that focus on commutes towards downtown. Tyndall (2017) made use of station closures triggered by a hurricane event as an exogenous shock to the New York City subway system. Analogous endogenous placement issues for the case of road infrastructure have been addressed in Baum-Snow and Kahn (2000), Baum-Snow et al. (2017) and Baum-Snow (2019). I propose a new

**Figure 3: LRT Treated Tracts and Instrumental Variable**



■ - Treated tract   
 ■ - Omitted tract   
 ■ - Airport corridor   
 ● - New station   
 ● - Pre 2000 station

All treatment tracts are identified above. Tracts omitted from the sample are shown in grey. The instrumental variable will rely in the location of the airport corridors, identified above.

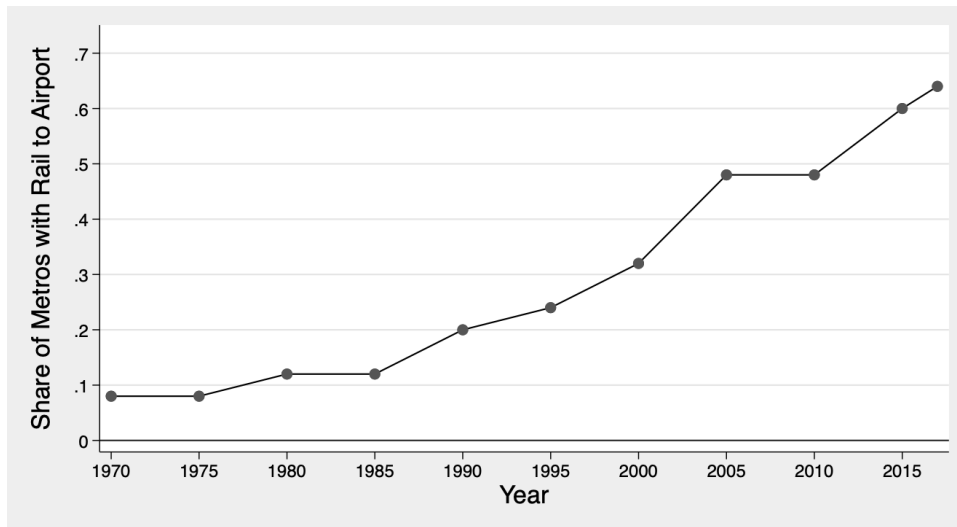
instrument for deriving random variation in LRT placement: straight lines connecting the CBD to the metro’s primary airport.

Consider the ideal randomized experiment to identify the effect of a LRT station on

neighbourhood outcomes. Among a set of neighbourhoods, a lottery determines which subset of tracts gain LRT stations. After treatment is applied, any differences in outcomes observed between the treated and control neighbourhoods would be attributed to the causal effect of LRT. This is true because the mechanism that assigned treatment status is orthogonal to pretreatment characteristics. The proposed instrument aims to capture a case of analogous random allocation.

In 1975, of the 25 largest US metros, only Boston and Cleveland had a direct rail link from the CBD to the largest metropolitan airport. By 2017, 16 of the largest 25 metros had an airport link. Figure 4 plots this progression. The economic development motivation for constructing rail links from city centres to airports is based on very little economic literature. Case studies have generally been unable to provide compelling arguments in favour of such projects (Stubbs and Jegede, 1998; Widmer and Hidber, 2000). Contrastingly, the political motivations for constructing such “mega-projects” appear to be strong (Altshuler and Luberoﬀ, 2004). The origins of these large rail projects are often attributed to state or regional governments who are promoting broad economic development goals and are unlikely to be apprised of, or motivated by, differences in neighbourhood level transit demand. As such, tracts treated by LRT *by virtue* of their location relative to the airport can be assumed to have local economic trends that are orthogonal to the mechanism assigning treatment status. I assume an exclusion restriction wherein changes to local economic conditions are unaffected by being en route to the airport except through differential LRT allocation. The assumption is imposed after controlling directly for distance to the airport and distance to the CBD, controlling for differential spatial trends that could be caused by downtown or airport proximity. Redding and Turner (2015) provided a discussion of instruments in the urban economics literature that rely on the incidental connection of spatial units located between important economic nodes. Implementations of this approach have included Chandra and Thompson (2000) and Faber (2014). The proposed instrument relies on a similar logic.

**Figure 4:** Expansion of Airport Rail Service, 25 Largest Metros



The share of large US metros with a rail link from downtown to the largest airport has increased rapidly. The composition of the largest 25 metros is allowed to change through time according to US Census population estimates.

I instrument the LRT dummy variable in equation 1 with a dummy variable for being within the “airport corridor.” A tract is considered to be in the airport corridor if its centroid is within two km of a straight line drawn between the airport and the pre 2000 station that is closest to the airport, creating a corridor that is four km wide. If there is no pre 2000 station (Seattle and Minneapolis) then city hall is used. Airport corridors are mapped in Figure 3. First stage regression results are shown in Table 2. Being located within the airport corridor increases the probability of receiving a LRT station by 55.0 percentage points. The corridor variable alone explains 14.8% of the variation in station assignment. First stage results demonstrate that the instrument is a strong predictor of LRT station location over the period of study. Standard weak instrument tests strongly reject the proposition that the instrument is weak.

The four km wide corridor is selected because it maximizes the explanatory power of the first stage. However, results were estimated using corridors ranging from two to eight km and results changed very little. Corridors wider than eight km experience weak

**Table 2:** First Stage Results, Predicting Station Locations

Variable	
Airport Corridor (dummy)	.550** (.076)
Distance to city hall control?	Y
Distance to airport control?	Y
CBSA fixed effects?	Y
R <sup>2</sup>	0.176
Cragg-Donald Wald F statistic	284.77

Significance levels: \* : 5% \*\* : 1%. N = 1,924. Robust standard errors in parenthesis. The outcome variable is a dummy variable for LRT treatment status.

instrument issues.

I use robust standard errors throughout the analysis. I have repeated analysis with standard errors clustered at the CBSA level and find results that are very similar. I follow the advice of Imbens and Kolesar (2016) as well as Angrist and Pischke (2008) and do not cluster standard errors due to the small number of clusters.

## 4.2 Neighbourhood Change Results

Neighbourhood change results are summarized in Table 3. Initially, a naive OLS approach is used to estimate the effect of LRT stations on neighbourhood characteristics (equation 1). Table 3 also provides IV results, where treatment status ( $LRT_i$ ) is instrumented with a binary variable for being within the airport corridor. The partial effects of control variables are excluded from the table. In general, a local LRT station is found to significantly improve local employment outcomes. The below summary of results will focus on the IV specification. A comparison of IV and OLS results suggests that rail infrastructure was directed towards neighbourhoods with economic trends that were below average. Potentially this bias is related to transportation infrastructure being directed to neighbourhoods that lack the political and economic clout to resist construction.

Labour market outcomes in treated tracts had a strong positive response to the introduction of LRT (Table 3). The local employment rate among adults rose by a large

**Table 3:** Neighbourhood Change Results

	$\Delta$ Employment Rate		$\Delta$ Labour Force Participation Rate		$\Delta$ Unemployment Rate	
	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>
Gained LRT Station	.043** (.010)	.123** (.023)	.034** (.009)	.102** (.023)	-.026** (.004)	-.054** (.012)
Mean 2000 value (treated obs)	.621		.675		.081	
	$\Delta$ Public Transit Mode Share		$\Delta$ Private Vehicle Mode Share		$\Delta$ Private Vehicle Access Rate	
	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>
Gained LRT Station	.005 (.007)	-.020 (.019)	-.009 (.009)	.002 (.022)	.027** (.008)	.038* (.015)
Mean 2000 value (treated obs)	.132		.738		79.994	
	$\Delta$ Log Home Value		$\Delta$ Repeat Sales Index		$\Delta$ Log Housing Units	
	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>
Gained LRT Station	.134** (.031)	.198* (.077)	10.449** (3.671)	16.652** (9.633)	.125** (.040)	.305* (.134)
Mean 2000 value (treated obs)	12.181		100		7.269	
	$\Delta$ White Pop. Share		$\Delta$ College Degree		$\Delta$ Log Median Income	
	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>	<u>OLS</u>	<u>IV</u>
Gained LRT Station	.063** (.012)	.110** (.035)	.042** (.011)	.077** (.030)	.054 (.029)	.163* (.077)
Mean 2000 value (treated obs)	.632		.246		10.731	

Significance levels: \* : 5% \*\* : 1%. N = 1,924. Robust standard errors in parenthesis. Control variables include CBSA fixed effects, the distance to city hall and distance to the airport. The repeat sales index estimate is executed on a reduced sample (1,809 tracts) due to missing observations in the FHFA data.

and highly significant 12.3 percentage points, relative to a 2000 treatment tract average of 62.1%. Correspondingly, the share of the local adult population participating in the workforce rose by 10.2 percentage points and the local unemployment rate fell by 5.4 percentage points. A portion of the positive labour market effects could in theory be attributable to public transit providing access to new labour market opportunities for the local population. However, the drastic shift in labour market outcomes may be the result of a large change in the characteristics of the local workforce. Additionally, workers may be sorting on employment status itself, as employed workers will value the commuting benefits

of LRT (Wasmer and Zenou, 2002, 2006).

Viewed as a place-based urban renewal policy, LRT appears to be a powerful tool to advance average local labour market outcomes. The local employment effects I find are larger than those typically reported in evaluations of government run place based economic development policies such as Empowerment Zones and Enterprise Zones (Ham et al., 2011; Neumark and Kolko, 2010).

Policy makers may be interested in LRT as a means to increase the use of public transit and decrease reliance on privately owned vehicles in treated neighbourhoods. The partial effect of gaining a local station on the transportation mode share of local commuters is shown in Table 3. There is no evidence that a local LRT station led to an increase in the share of the local workforce commuting by public transit, relative to control tracts. IV as well as OLS estimates find no significant local effect on either public transit mode share or private vehicle mode share. While all four cities reported increased public transit use across the study period, the effect appears not to be caused by the direct neighbourhood effects of LRT stations. Results of IV regressions also indicate that a local LRT station causes the share of individuals who report having access to a private vehicle in the average treatment tract to increase from 80.0% to 83.8%, providing complementary evidence that the arrival of a LRT station does not lead to a local reduction in private vehicle use.

It is informative to jointly consider the employment effects and public transit use effects. LRT stations drastically improve average local labour market outcomes while simultaneously generating no increase in local transit commuting, relative to control tracts. The results suggest that neighbourhood employment effects are not due to transit providing new job accessibility opportunities for commuters. A mechanism of neighbourhood sorting where residents with better employment prospects move to LRT tracts endogenously is more consistent with the results.

If LRT is increasing the demand for housing in a neighbourhood there should be an observable increase in local prices. Prior research has generally found transit amenities



have a positive effect on local home values. Kahn (2007) found new “walk-and-ride” transit stations increased average local home values by 5.4%, 10 years after station construction. I use two separate data sources on home values and both results suggest a large increase in home values caused by LRT stations. Using US census and ACS figures on tract level mean home values I estimate a local LRT station increases the average local home value by 21.9%. LRT station construction may cause a change in the quality of local housing due to local redevelopment. The tract level FHFA HPI is used to control for changes in housing characteristics. Using this repeat sales index, LRT stations are found to cause a 16.7% increase in local housing values.

LRT allocation is often accompanied by local real estate development and reductions in zoning restrictions (Atkinson-Palombo, 2010). This reality will be important for structural estimation as the introduction of LRT may increase demand for a neighbourhood, but may simultaneously increase the supply of housing in that neighbourhood. Relative to control tracts, tracts that received LRT saw an average increase in local housing stock of 35.7%, over the 15 year period. The result suggests that cities followed an approach of Transit Oriented Development (TOD), directing new housing towards transit stations.

If LRT is causing high socioeconomic status residents to move into the neighbourhood there may be an observable change in average local demographics. I first test for an effect of LRT on shifts in racial composition. I find that LRT led to an increase in the local white population share of 11.0 percentage points (Table 3). I also test for an effect on local education rates and find that the share of the local population with a college degree increased by 7.7 percentage points. Both of these results provide evidence of LRT induced neighbourhood gentrification. I also test for an effect on changes in local income, though such a change could be due to sorting or a change in the labour market outcomes of original residents. I find median incomes increased by a significant 17.7%.

Within the sample studied, LRT stations appear to have profoundly changed the neighbourhoods in which they are located, most notably by drastically improving average

local employment outcomes. Simultaneously, LRT stations appear to generate no increase in the share of local residents using public transit and dramatic changes in local demographics, with a shift towards higher socioeconomic status residents. Taken together, this evidence suggests that the apparent labour market effects of LRT are largely due to endogenous household sorting rather than a mobility induced expansion in labour market opportunities. The subsequent section will directly model the process of neighbourhood choice to better understand the distribution of LRT effects across income groups and estimate the aggregate impact of LRT construction on the metropolitan wide labour market.

## **5 Urban Structural Estimation**

### **5.1 Modelling Neighbourhood Choice**

I rely on the above estimated causal neighbourhood effects to estimate a structural neighbourhood choice model. By assigning workers a utility function, the observed changes in the LRT system can be reconciled with observed neighbourhood impacts through the decisions of individual workers. The model will yield parameters that govern worker preferences for LRT. Preference parameters will enable counterfactual analysis, facilitating estimation of aggregate LRT effects and how the impacts of LRT are spread across income groups. The microfounded model overcomes the issue of endogenous sorting by modelling worker choice explicitly.

The practice of estimating structural neighbourhood choice models is becoming increasingly popular due to advances in methodology and the ubiquity of computational power. Structural estimation provides an important advantage in its ability to recover the parameter estimates that account for complex and endogenous choice. In regards to the current research question, the ability of new rail infrastructure to advance neighbourhood development is of general interest. However, a more fundamental question is how these

investments affect individual behaviour and aggregate outcomes.

The contributions of Alonso (1964), Muth (1969), Mills (1967) and Fujita and Ogawa (1982) provide a basis for modelling urban spatial structure. From this early work it was clear that the rational decisions of utility maximizing agents who face different commuting costs give rise to spatial heterogeneity in the characteristics of residents.

Epple and Sieg (1999) pioneered an estimation methodology for structural neighbourhood choice models. The focus of Epple and Sieg (1999) as well as Bayer and McMillan (2012) was primarily on reconciling observed data with the predictions of Tiebout (1956). Bayer et al. (2004) further developed a framework of discrete neighbourhood choice. Past applications have included modeling the impacts of air quality improvement (Sieg et al., 2004), the study of parental schooling decisions and neighbourhood choice (Bayer et al., 2007; Ferreyra, 2007) as well as estimating agglomeration economies (Ahlfeldt et al., 2015). Recent applications to transportation amenities are found in Severen (2018) (LRT in Los Angeles) and Tsivanidis (2018) (bus rapid transit in Bogota, Columbia). The common challenge shared by these papers is to estimate the benefits of a spatially delineated amenity in the presence of sorting.

## 5.2 Workers

Modeling worker choice will take the following general form. The utility of a worker is represented by a Cobb-Douglas style function (equation 2).

$$U_{ijkv} = (\rho_j C)^\gamma H^{(1-\gamma)} \xi_{ijkv} \quad (2)$$

Workers derive utility from numeraire consumption ( $C$ ) and the consumption of generic units of housing ( $H$ ). The share of income a worker spends on housing is set by  $1 - \gamma$ .  $i$  indexes the worker,  $j$  indexes home tract,  $k$  indexes work tract and  $v$  indexes a transportation mode. In addition to the effect on commute times, the presence of a local

LRT station may improve utility through its ability to enhance numeraire consumption. LRT may allow workers to consume a wider variety of local goods and services due to their improved mobility or through enjoyment of local economic development or neighbourhood change adjacent to stations.  $\rho_j$  takes a value of one if no LRT station was built in the tract. If a LRT station was built in the tract  $\rho_j$  is a uniform consumption multiplier that will be endogenously determined. A Type 1 extreme value distributed error term ( $\xi_{ijkv}$ ) captures a worker's idiosyncratic preferences over home location, work location and mode choice. All workers are renters and pay rent to a landlord outside of the local economy.

Workers experience iceberg commuting costs. Commuting costs (equation 3) vary according to the particular home location, work location, wage, and mode choice. The cost contains both a pecuniary and non-pecuniary component. Use of a private vehicle carries a flat rental fee ( $r$ ) and a per km use fee ( $g$ ), such that the pecuniary cost of commuting ( $\theta$ ) by private vehicle is  $r + gd_{jkv}$ .  $d_{jkv}$  is the trip distance (km) between locations  $j$  and  $k$ . In estimation,  $d_{jkv}$  will be taken from Google routing data and corresponds to the actual road distance covered. The worker can forgo renting a car and instead incur a flat pecuniary commuting cost equal to the cost of a monthly transit pass ( $t$ ), such that  $\theta_{jkv} = t$ .

$$c_{ijkv} = \underbrace{\theta_{jkv}}_{\text{pecuniary}} + \underbrace{\zeta_v w_{ik} \tau_{jkv}}_{\text{non-pecuniary}} \quad (3)$$

The non pecuniary cost of commuting is calculated according to the time duration of the trip ( $\tau_{jkv}$ ) multiplied by the worker's wage and a value of time constant ( $\zeta_v$ ).  $\zeta_v$  is indexed by travel mode to allow for the possibility that distaste for travel with a private vehicle, bus or LRT may be different. I use the term bus to denote all commutes that do not include a private vehicle or new LRT. As I do not model the possibility that workers walk, cycle or take alternative modes, any commute that does not use a private vehicle will be referred to as public transportation for the purpose of this section.

Utility maximization is subject to a budget constraint (equation 4). Workers sell their

labour in a competitive market and receive a wage ( $w_{ik}$ ). Wages may differ across space (tracts) in equilibrium.  $p_j^H$  is the location specific price of a unit of housing and  $c_{ijkv}$  is the transportation cost incurred from commuting. There is no saving, and workers exhaust their budget constraint.

$$w_{ik} = Hp_j^H + C + c_{ijkv} \quad (4)$$

Workers make the following choices simultaneously:

- (1) the location of the home tract
- (2) the location of the work tract
- (3) whether to rent a private vehicle

Equations 2 and 4 result in an indirect utility function which governs worker choice (equation 5).

$$V_{ijkv} = (w_{ik} - c_{ijkv})\gamma^\gamma \rho_j^\gamma \left(\frac{1-\gamma}{p_j^H}\right)^{1-\gamma} \xi_{ijkv} \quad (5)$$

In equilibrium, every worker selects the home, work, and mode that maximizes  $V_{ijkv}$ . I assume a closed city, where workers must stay within their current metro. A worker can forgo employment, in which case they receive a set government transfer ( $\eta$ ), earn zero employment income and pay zero commute costs. Pecuniary relocation costs within a metro are assumed to be zero.

### 5.3 Firms

Every tract possesses a representative firm, located at its centroid. Firms exist in a competitive market, possess constant returns to scale production technology, have access to a perfectly elastic external capital market and earn zero profits. In such an environment, firms will be willing to expand to hire as many workers as are willing to accept employment at a persistent, zero profit wage level.

In the pretreatment period, the number of workers employed by each firm (tract) is set according to observed LODES data from the year 2002. Firms (tracts) will raise or lower wages through a firm specific linear wage multiplier ( $a_k$ ) to attract exactly the number of workers needed to match the pretreatment period data. After the introduction of the LRT system, firms may endogenously hire more or fewer workers at the persistent wage rate. A local reduction in commuting costs may increase the number of workers willing to accept employment at the firm.<sup>1</sup> Locations that do not benefit from LRT become less competitive and experience pressure to endogenously shrink relative to more accessible locations. Aggregate employment in the metro may rise or fall endogenously in response to LRT.

## 5.4 Estimation Method

The neighbourhood causal effects estimated in Section 4 will be reconciled within the structural model. This methodology compels structural estimation to be grounded in observable effects, diminishing the reliance of results on imposed functional form assumptions, which is a common concern for structural estimation models. Within treated tracts, LRT caused the share of local workers commuting by private vehicle to increase slightly by 0.2 percentage points, while the local employment rate rose by 12.3 percentage points. Both of these effects rely on IV estimates and are relative to the previously defined set of control tracts. The share of workers commuting by private vehicle in the pretreatment period was 87.2%. The structural model will be solved to precisely match these three moments.

Microdata is used to construct a distribution of potential labour income ( $\omega_i$ ), which is an estimate of what each worker would expect to earn if they were employed. The valuation of an individual’s labour is determined by estimating a Mincer equation on a vector of observed worker characteristics among employed workers (equation 6).

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<sup>1</sup>Credit (2018) estimated firm effects for the Phoenix, Arizona LRT system, finding a large increase in firm formation adjacent to new LRT stations.

$$\ln(\omega_i) = \beta_0 + \beta_1 X_i + \epsilon_i \quad (6)$$

$X_i$  is a vector of individual characteristics including age, age squared and dummy variables for educational attainment (high school, college, graduate school), race and ethnicity (black, white, Hispanic, Asian), gender, and home metro. Every worker is assigned a potential income ( $\omega_i$ ) that is calculated based on their characteristics and the partial effects estimated in equation 6. Potential income is a measure of worker skill, as valued by employers. To simplify estimation I divide the population of each metro into potential income terciles, so that each metro's population is divided equally into low skill, medium skill and high skill workers. Workers within metro terciles are identical and earn the mean potential wage within their metro tercile when employed. The actual wage earned by a worker ( $w_i$ ) is equal to potential wage ( $\omega_i$ ) multiplied by a tract specific multiplier ( $a_k$ ), as shown in equation 7.

$$w_{ik} = \omega_i a_k \quad (7)$$

The model being estimated departs from the prior literature by including heterogeneous workers. Because workers are heterogeneous, I must parameterize the magnitude of the idiosyncratic error term to pin down the extent to which worker's choices are determined by their idiosyncratic preferences. The error term ( $\xi_{ijkv}$ ) is scaled linearly, where the magnitude is set to generate income heterogeneity across neighbourhoods that matches a moment in the data. Specifically, I match the standard deviation of log household income across neighbourhoods in the pretreatment period. The level of neighbourhood income heterogeneity is monotonically decreasing in the magnitude of the idiosyncratic error term. I identify the unique magnitude of idiosyncratic preference that generates the level of income segregation in the data.

One parameter will be taken directly from prior literature; the value of time for car

commuting ( $\zeta_{car}$ ). Significant prior research has attempted to estimate the value of time for private vehicle commuting. Estimation will proceed by using the estimated value from Small et al. (2005). Using data from drivers in the Los Angeles area Small et al. (2005) estimated the parameter to be 0.93. This suggests workers would be willing to undertake an additional hour of private vehicle commuting if they were compensated by a cash transfer equal to 93% of one hour's wages.

Equation 2 implies that workers spend a constant fraction of income on housing ( $1 - \gamma$ ). Davis and Ortalo-Magné (2011) provided estimates of this parameter across US metros. The central estimate of Davis and Ortalo-Magné (2011) shows metropolitan households spend 24% of income on housing ( $\gamma = .76$ ). Estimation will rely on microdata of reported rent expenditure and income. According to 2000 microdata from the four metros, the mean share of income spent on rent is 24.0%, precisely matching the national estimate reported in Davis and Ortalo-Magné (2011). The average masks heterogeneity across income groups in the four metros. For the lowest earning tercile workers report spending 31.7% of income on rent on average, the middle tercile spends 20.6% while the highest tercile spends 14.4%. Estimation will proceed by setting each worker's  $\gamma$  to match the average value for their tercile. Workers without a job are assumed to spend the same fraction of income on housing as done by the lowest skill tercile.

Monthly pecuniary transport costs are generally observable.  $r$  is assumed to be \$471 which is an industry estimate of monthly fixed vehicle costs (American Automobile Association, 2007).  $g$  is assumed to be \$3.96 per km of commuting, which is derived from the industry estimate of variable vehicle costs (gas and maintenance), scaled up with the assumption that workers complete 22 round trip commutes per month (American Automobile Association, 2007). The pecuniary cost of public transit ( $t$ ) is parametrized as the price of a monthly transit pass in the relevant CBSA.  $t$  ranges from a low of \$83.75 in Salt Lake City to a high of \$110 in Minneapolis. Exogenously imposed structural parameters are summarized in Table 4.



**Table 4:** Exogenously Imposed Structural Parameters

Symbol	Value	Source	Description
$\zeta_{\text{car}}$	0.93	Small et al. (2005)	Time value as share of wage rate, private vehicle
$g$	3.96	American Automobile Association (2007)	Variable vehicle cost per commute km per month (\$)
$r$	471	American Automobile Association (2007)	Monthly rental fee for a vehicle (\$)
$t^{\text{Minneapolis}}$	110	Local transit information	Metro specific monthly transit pass (\$)
$t^{\text{Portland}}$	100	“ ”	“ ”
$t^{\text{Seattle}}$	99	“ ”	“ ”
$t^{\text{Salt Lake City}}$	83.75	“ ”	“ ”
$\eta$	500	.	Out of labour force monthly income (\$)

The table indicates all parameters that were exogenously imposed on the structural model.

The model’s pre and post treatment periods are differentiated in that a subset of tracts gain LRT stations and a subset of commute routes receive a shock due to new LRT service. Additionally, I rely on IV estimates of housing expansion and increase the relative share of available housing units in LRT treated tracts by 37.8%.<sup>2</sup>

Changes to the commute time matrix can be approximated with the Google travel data. The post treatment commute matrix is observed directly in the data, but the pre LRT transit commute times are not observed. I can identify every cell of the matrix for which the new LRT infrastructure is in use and therefore identify every route that was directly subjected to the network shock. Public transit commute improvements among the affected routes is the combined effect of a reduction in travel time and a change in the valuation of time while commuting. LRT may be more desirable than bus service in terms of reliability, comfort, or diminished social stigma. I estimate the time value parameter  $\zeta_{\text{LRT}}$  which is the transportation cost applicable to routes that use LRT. The time value of bus commuting ( $\zeta_{\text{bus}}$ ) is also estimated within the model.

Calculating the probability that a particular worker will select a particular home, work, mode combination is enabled by the assumed extreme value distributed idiosyncratic errors, which results in the following multinomial logit probability function, where  $P_{ijkv}$  is

<sup>2</sup>As a robustness check, I rerun the model while assuming zero endogenous housing growth. Results do not change significantly, suggesting results are driven by LRT changes rather than spatial changes to housing allocation.

the probability of worker  $i$  selecting a specific home location, work location and vehicle rental decision (equation 8). Upper bar notation indicates the maximum value in the set.

$$P_{ijkv} = \frac{e^{V_{ijkv}}}{\sum_1^{\bar{j}} \sum_1^{\bar{k}} \sum_0^{\bar{v}} e^{V_{ijkv}}} \quad (8)$$

Computationally, local rents, local wages, and structural parameters ( $\zeta_{\text{bus}}, \zeta_{\text{LRT}}, \rho_j$ ) are solved through iteration using contraction mapping, until the system reaches an equilibrium wherein every tract contains the share of employees and residents dictated by the LODES data in the pretreatment period. The model is identified by restricting the possible equilibriums to generate the observed vehicle mode share and the two neighbourhood change moments defined above. An equilibrium is further defined by a Nash equilibrium where the decision of every worker is optimal, taking into account the decision of all other workers. The uniqueness of the equilibrium follows naturally from Brouwer’s fixed-point theorem. A proof of equilibrium uniqueness for this class of model can be found in Bayer and Timmins (2005). The uniqueness of the current model solution is clear as the decision of each worker only affects other workers through home prices and local wages and not through endogenous neighbourhood amenity characteristics. Intuitively, neighbourhood rents and wages must be at a level that exactly attract the correct number of residents and employees. *Ceteris paribus*, the share of workers using public transit decreases monotonically with  $\zeta_{\text{bus}}$ , the change in local transit commuting in tracts gaining LRT decreases monotonically in  $\zeta_{\text{LRT}}$  and the increase in the local employment rate in tracts gaining LRT increases monotonically in  $\rho_j$ . Therefore, there is a unique set of parameters that map to the neighbourhood change moments.

## 5.5 Results

Solving the model yields the desired preference parameters (Table 5). The time value parameter for bus commuting ( $\zeta_{\text{bus}}$ ) is found to be 1.29, substantially higher than the

imposed time value of private vehicle commuting (0.93). This parameter aligns with the perception that bus travel is unpleasant relative to private vehicle travel, particularly due to uncertainty in trip duration (Kou et al., 2017; Tyndall, 2018). The value of  $\zeta_{\text{LRT}}$  is estimated as 0.98, suggesting workers consider the same commute on LRT as significantly less costly than on a bus, but more costly than in a private vehicle. According to estimates, a worker earning \$20 per hour would be willing to forgo \$25.80 to avoid one hour of commuting by bus but would be willing to forgo only \$19.60 to avoid completing the same route on LRT. The difference in figures is the result of the combined effect of LRT being faster as well as potentially more pleasant to ride.

**Table 5:** Structural Model Solution Parameters

Symbol	Value	Description
$\zeta_{\text{bus}}$	1.29	Time value as share of wage rate, bus transit
$\zeta_{\text{LRT}}$	0.98	Time value as share of wage rate, new LRT transit
$\rho_j$	1.25	Amenity value of transit (ratio of consumption utility in LRT tract to non LRT tract)

Solving the model yields the three transit amenity parameters.

The model also recovers the average amenity preference for living in a tract with LRT. The value of  $\rho$  for tracts with a LRT station is estimated as 1.25.  $\rho$  suggests that numeraire consumption provides 24.7% more utility per dollar when the household is located in a LRT tract relative to a tract without a LRT station. The result indicates that there is a substantial positive amenity value of a local LRT station. The parameter captures not only consumption mobility benefits, such as access to leisure amenities, but also changing neighbourhood characteristics induced by LRT. Modelling LRT as a local amenity that improves consumption provides a mechanism that raises local employment and socioeconomic outcomes without raising transit mode share.

An advantage of the discrete neighbourhood choice model is that it can predict counterfactual neighbourhood changes across the entire metro. Figures 5, 6 and 7 show spatial predictions of the model for local rents, employment rate and public transit mode share respectively. A clear prediction of the model is an increase in rent per unit of housing consumption in neighbourhoods gaining a LRT station (Figure 5). The valuation of LRT

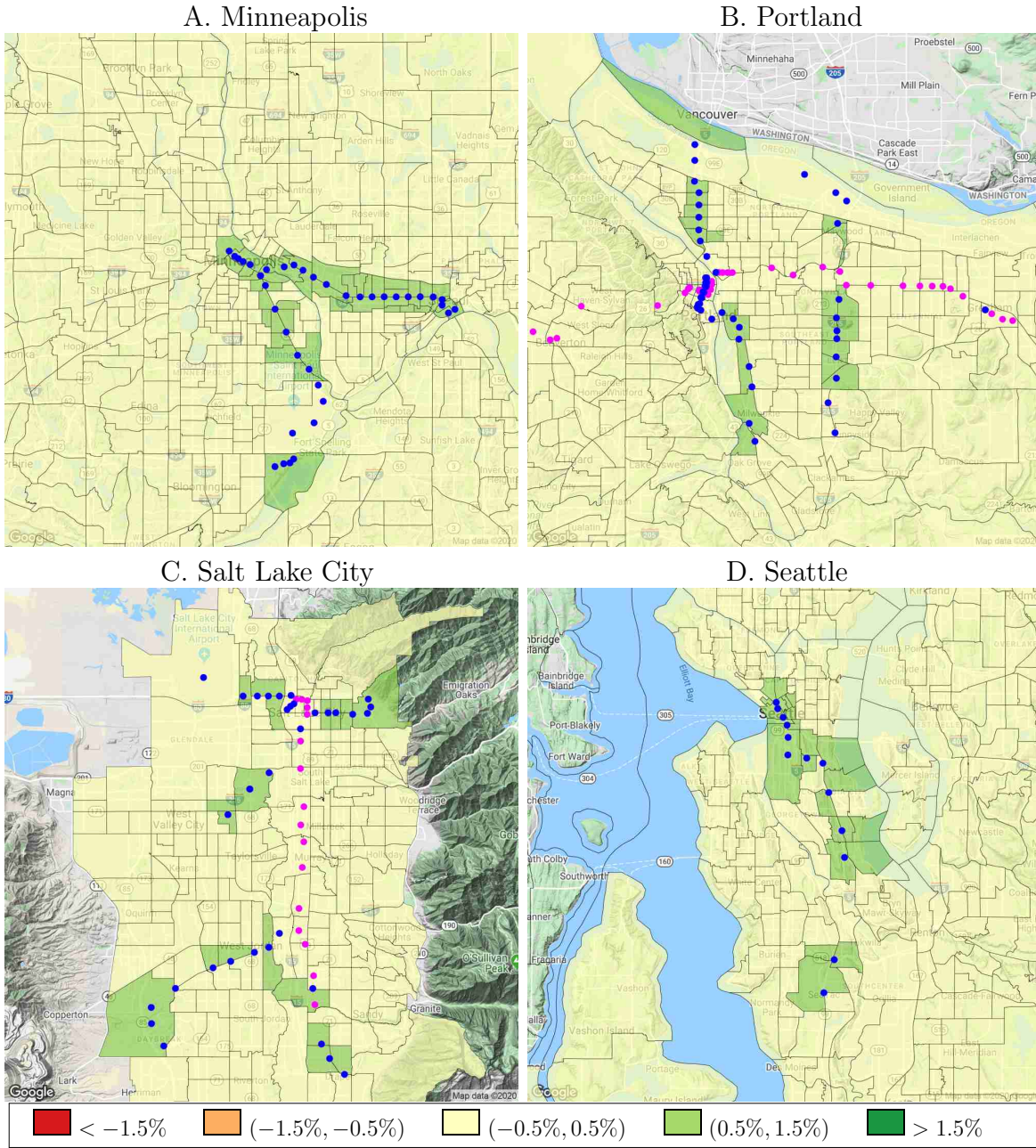
as a local amenity is capitalized in the price of local housing. While it is plausible that neighbourhoods that contained LRT stations in the pretreatment period would benefit from the new stations through network effects, I find no evidence of substantial neighbourhood change in these tracts. The transportation network effects appear to be dominated by localized amenity effects adjacent to new stations.

Figure 6 maps the changing local employment rates across the metros caused by LRT. The amenity value of light rail is increasing in disposable income and is therefore more attractive to higher earning households. LRT additionally holds benefits for workers who would use LRT to commute, while this benefit is not salient to those without jobs. Lower skilled workers who would have located in the central city without LRT are repelled by the high consumption amenity, high price LRT neighbourhoods and are more likely to locate towards the edges of the metro area.

I find that the spatial distribution of transit commuters is essentially unchanged by the introduction of LRT (Figure 7). Across all tracts in the four metros, only one tract is estimated to have increased public transit mode share by more than 0.3 percentage points as a result of LRT. The high skilled workers who move towards the treated neighbourhoods are inherently less likely to use public transit. However, this potential reduction in use is tempered by the increase in transit quality in LRT tracts. Low skilled workers moving to the urban periphery are more likely to use public transit than high skilled workers but are moving to areas of low transit quality. The net effect of these forces is that heterogeneity in transit use across neighbourhoods changes very little as a result of LRT.

The above maps show the spatial distribution of average neighbourhood effects. Figure 8 presents the average aggregate metropolitan effects of LRT. I scale results to correspond to the predicted effect of constructing 10 new LRT stations in a metro. I find that every 10 LRT stations increase the aggregate rate of public transit commuting by 0.25 percentage points (Figure 8A). This result is consistent with the null neighbourhood effects because the impact is not concentrated in the tracts that gain LRT but is spread relatively

**Figure 5: Structural Results, Change in Rent per Generic Unit of Housing**

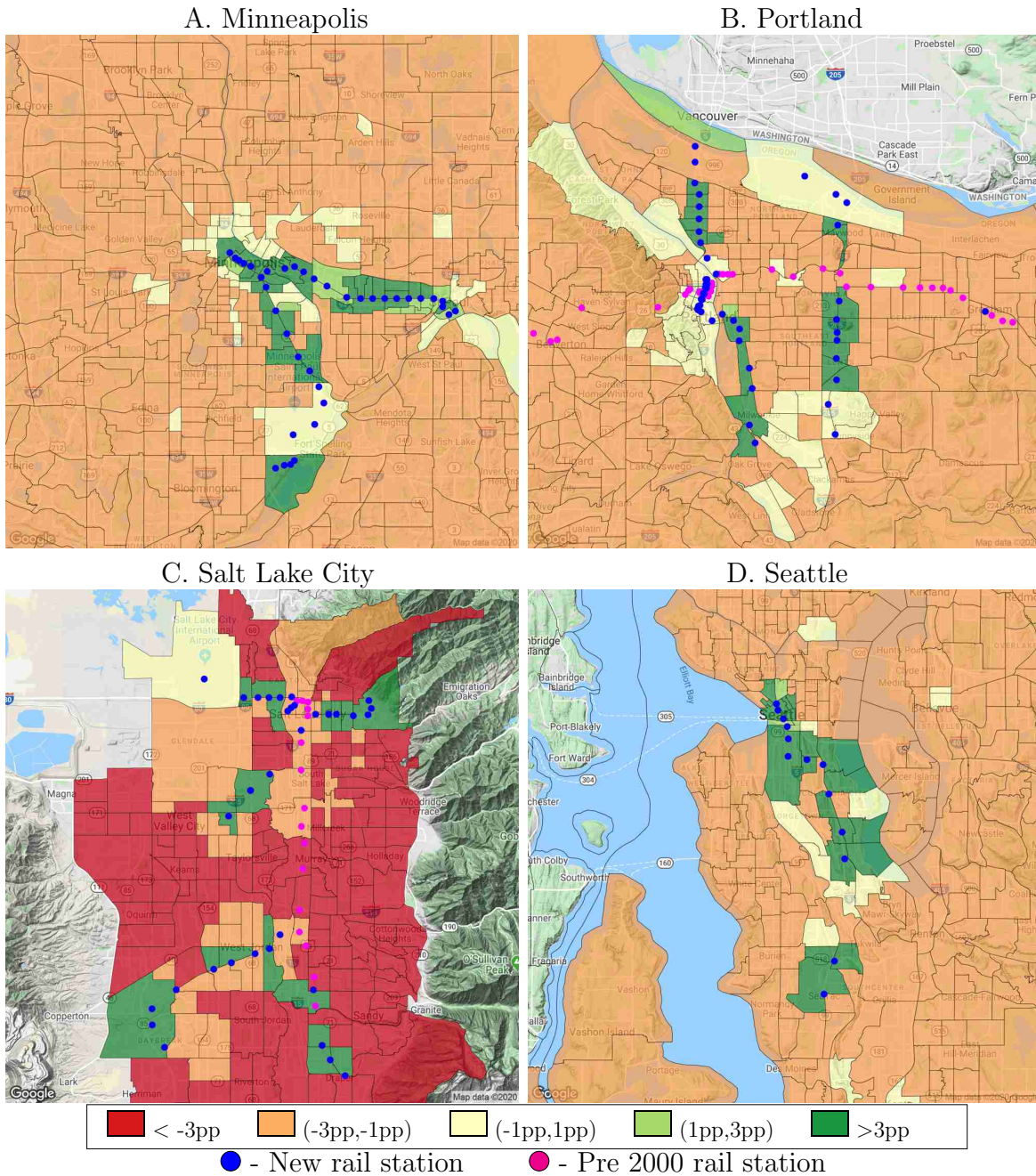


The figures show the estimated neighbourhood change in rent per generic unit of housing ( $\Delta p_j^H$ ) that can be attributed to the LRT stations constructed between 2000 and 2015, according to results of the structural estimation model.

uniformly across the metro due to sorting and heterogeneous preferences. I find that the lowest tercile of earners increases public transit mode share by 0.16 percentage points,



**Figure 6: Structural Results, Change in Employment Rate**

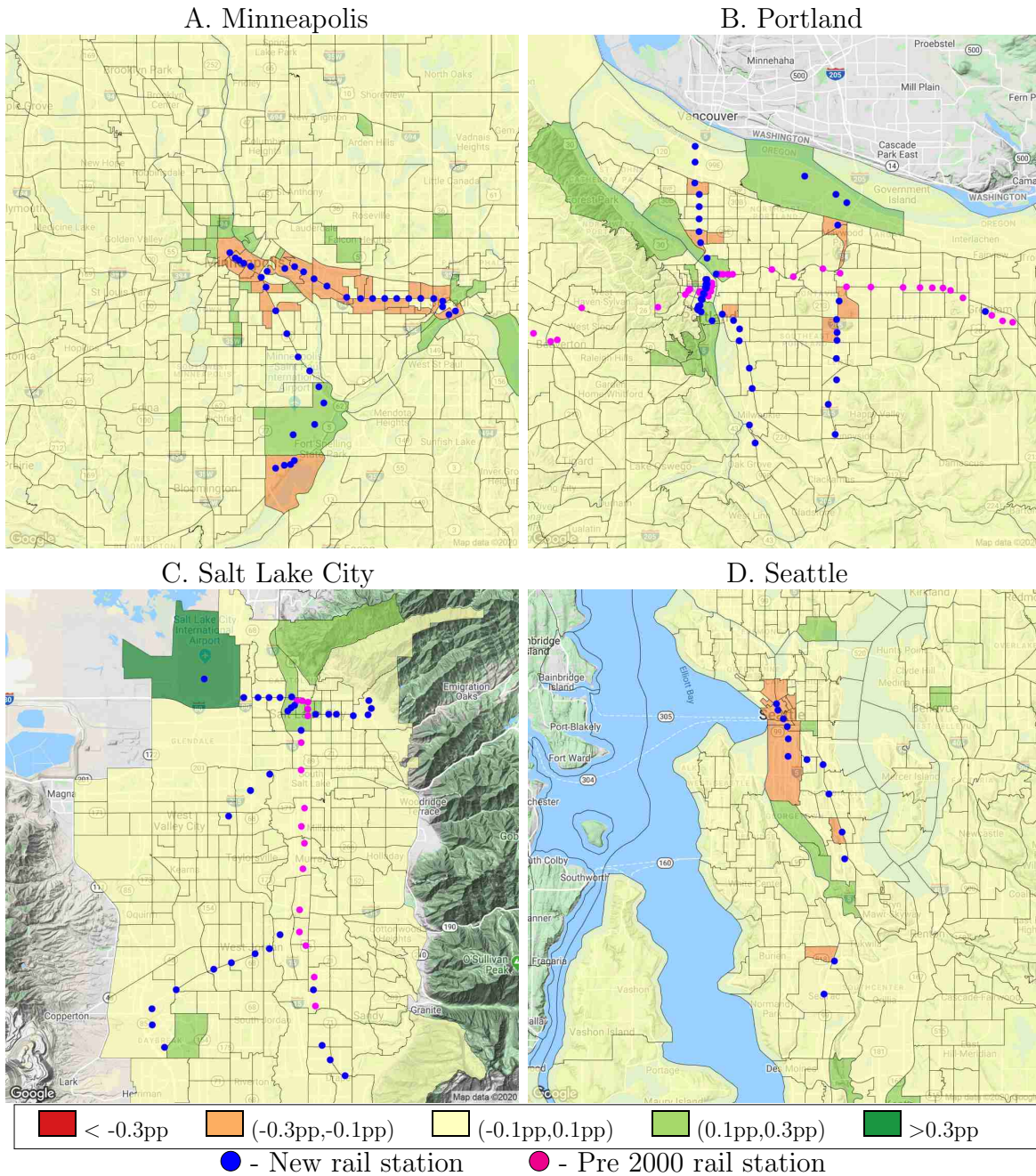


The figures show the estimated neighbourhood change in employment rate that can be attributed to the LRT stations constructed between 2000 and 2015, according to results of the structural estimation model.

while the highest tercile increases mode share by 0.38 percentage points.

Attempts by planners to expand urban public transit use often consider “captive” and

**Figure 7: Structural Results, Change in Public Transit Mode Share**

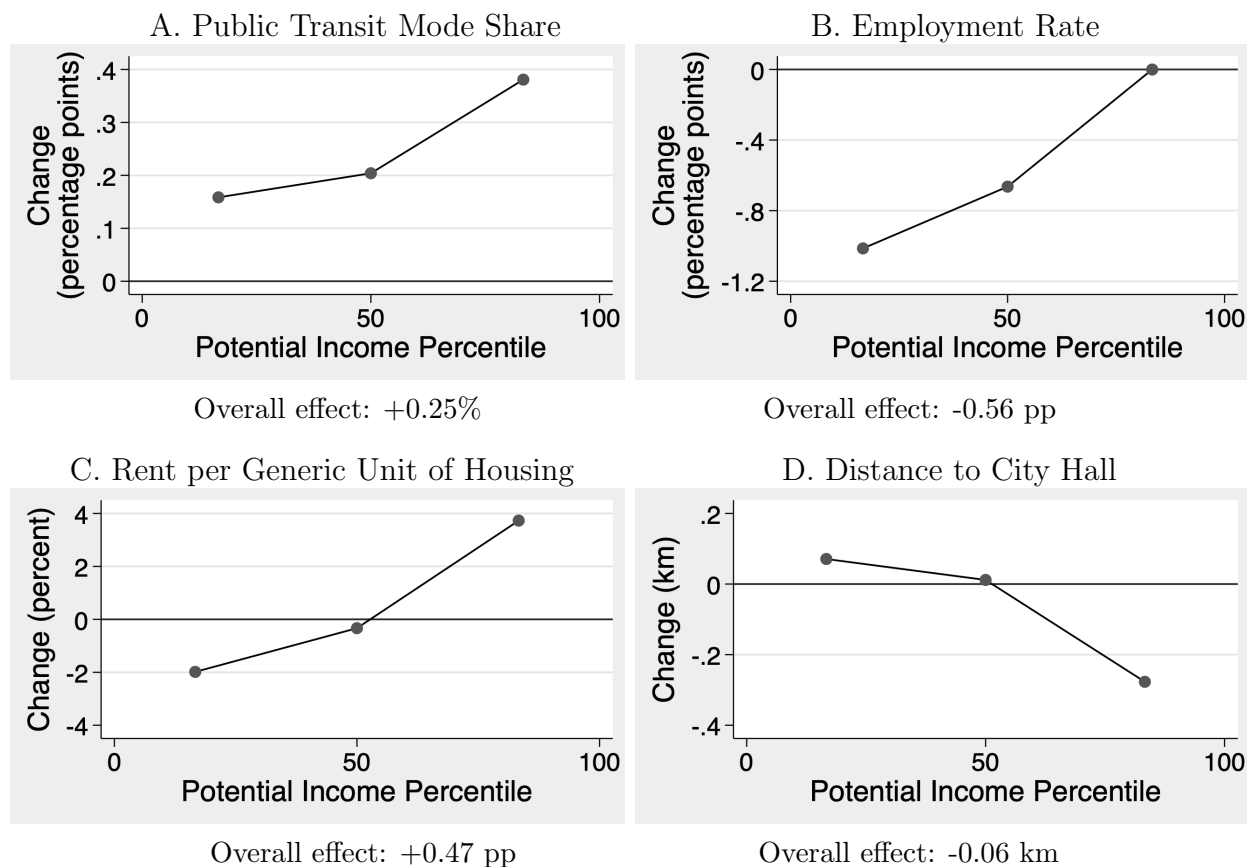


The figures show the estimated neighbourhood change in public transit commuting mode share that can be attributed to the LRT stations constructed between 2000 and 2015, according to results of the structural estimation model.

“choice” riders (Krizek and El-Geneidy, 2007). The former have public transit as their only option, while the latter only choose public transit if it provides better service than their

alternative (private vehicle). Local amenity effects of LRT stations repel captive users and attract choice users. This may be an effective method to raise aggregate metropolitan transit use because the mode choice elasticity of choice riders is higher and they sort towards high quality transit. However, the process degrades the spatial access of captive transit riders, undermining the progressivity of transit investment.

**Figure 8:** Structural Results, Distribution Across Potential Income ( $\omega_i$ ) Terciles



Results are scaled to represent the effect of 10 LRT stations in a metro of average size (1.25 million workers).

Figure 8B graphs the effect of 10 LRT stations on the metropolitan employment rate. Overall the introduction of LRT is estimated to *reduce* overall metro employment. The share of workers who are employed falls by 0.56 percentage points, from a baseline of 69.9%. While reduced transit times may encourage employment, increased rents in accessible neighbourhoods cause the displacement of low skilled workers to low access areas.



Low skilled workers are more likely to be on the margin of employment and labour force participation. The higher skilled workers who move into the central locations -encouraged by the potential consumption benefits of LRT- are very likely to be employed with or without the new LRT infrastructure. I find LRT exacerbates spatial mismatch through the gentrification of accessible areas. The result demonstrates that if the consumption amenity effects of public transit are sufficiently large, the consequent sorting may completely eliminate intended labour supply increases. I estimate that the employment rate among the lowest tercile falls by 1.01 percentage points due to the construction of 10 LRT stations, while the employment rate among the highest tercile is essentially unchanged. The result is surprising, given new transit is often built with the explicit goal of improving labour market accessibility and outcomes for those who depend on transit.

Figure 8C displays how the rent paid per generic unit of housing ( $p_j^H$ ) changes across income terciles. Higher earning workers end up paying more per unit of housing due to LRT because they preferentially move towards the high rent LRT neighbourhoods. Lower earning workers see a reduction in rent per unit of housing as they become more likely to locate towards low rent peripheral areas. The mechanism mirrors modern accounts of higher skilled groups returning to denser urban locations due to consumption preferences (Couture and Handbury, 2017). This monocentric sorting can be demonstrated directly by estimating the change in distance to the CBD experienced across terciles. Figure 8D charts this change. I estimate that every 10 LRT stations cause the lowest earning tercile live on average 71 meters farther from the CBD (as proxied by city hall) than they otherwise would have, while the highest earning tercile lives 277 meters closer, on average. The distance to city hall effect is not mean zero because housing stock is expanded in LRT treated tracts, which are centrally located.

The impact of LRT construction at the metropolitan level is relatively consistent across the four metros. Table 6 shows the full effects of the LRT projects, without normalizing for number of stations constructed. LRT had a positive effect on transit mode

share across all metros, with the increase ranging from 0.53 percentage points (Seattle) to 1.93 percentage points (Salt Lake City). LRT also decreased the employment rate in each city, with effects ranging from -1.62 percentage points (Minneapolis and Salt Lake City) to -1.27 percentage points (Portland).

**Table 6:** Aggregate Changes by Metro

Metropolitan Area	Stations Constructed	Public Transit Mode Share (percentage points)	Employment Rate (percentage points)
Minneapolis	37	+0.52	-1.62
Portland	34	+0.87	-1.27
Salt Lake City	40	+1.93	-1.62
Seattle	19	+0.53	-1.61

The table shows the estimated effect of the LRT interventions in each city between 2000 and 2015 on aggregate metropolitan outcomes, according to structural model estimates. Effects are not normalized for the number of stations constructed.

## 6 Conclusion

Between 2000 and 2015, an average of 22 new LRT stations opened per year in the US. The potentially significant economic consequences of this large infrastructure investment has received relatively little economic study. I test whether LRT has significantly affected urban labour markets across four US metros. I find strong evidence that LRT improves *neighbourhood level* employment outcomes but reduces *aggregate metropolitan* employment.

I provide a structural model that can capture the complexities of neighbourhood sorting that result from new transit amenities. Model results provide a nuanced understanding of the mechanisms that relate LRT to local labour markets. LRT improves transit networks but sharply increases the demand for transit accessible areas. Lower earning residents are more likely to directly consume the mobility benefits of public transit, but are also more likely to be displaced by local rent increases. I find that LRT causes a reduction in overall metropolitan employment, as the local gentrification caused by LRT stations causes workers on the margin of the labour force to locate in areas that are not transit accessible, exacerbating worker isolation. The effect is driven by the relatively high

employment elasticity among low skilled workers. The result is counterintuitive, given that public transit projects are often constructed with the explicit intention of improving labour market access for economically vulnerable populations.

The mechanisms described in this paper provide some explanation for efforts to resist LRT projects. For example, the second phase of LRT construction in Minneapolis faced significant resistance from local populations along the planned route who were concerned that the gentrification induced by LRT may be sufficiently harmful to completely offset mobility benefits.<sup>3</sup> Resistance included a lawsuit filed by the National Association for the Advancement of Colored People that aimed to halt the project. This paper aimed to provide some description of the complicated economic impacts of LRT on urban residents. I do find that local home price increases undercut the mobility benefits that would otherwise flow to low earning workers through LRT. High quality bus service, such as Bus Rapid Transit, could potentially provide similar mobility improvements to LRT without inducing the same level of gentrification, yielding a more progressive distribution of benefits and blunting unintended negative employment effects.

Given that high earning workers are able to capture significant benefits from LRT transit, even though transit commuting among high earners is extremely low, provides a partial explanation as to why LRT projects are proliferating rapidly while bus transit systems have not undergone similar expansions over this time period. Higher earning households may wield outsized control over public policy. These households would support using public funds for LRT transit over bus because LRT directs significant consumption benefits towards higher earning households.

Current analysis is limited by a lack of longitudinal worker microdata. Tracking an individual's response to new transit infrastructure through time would allow for the relevant discrete choice effects to be estimated directly. The absence of such data

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<sup>3</sup>*The Train Line That Brought the Twin Cities Back Together*, by E. Trickey, Politico Magazine, March 16, 2017.

necessitates innovative approaches to modelling worker choice and the introduction of novel instruments. While the current study assumes a closed city model, future research should incorporate the potential role of LRT to influence urban growth and migration.

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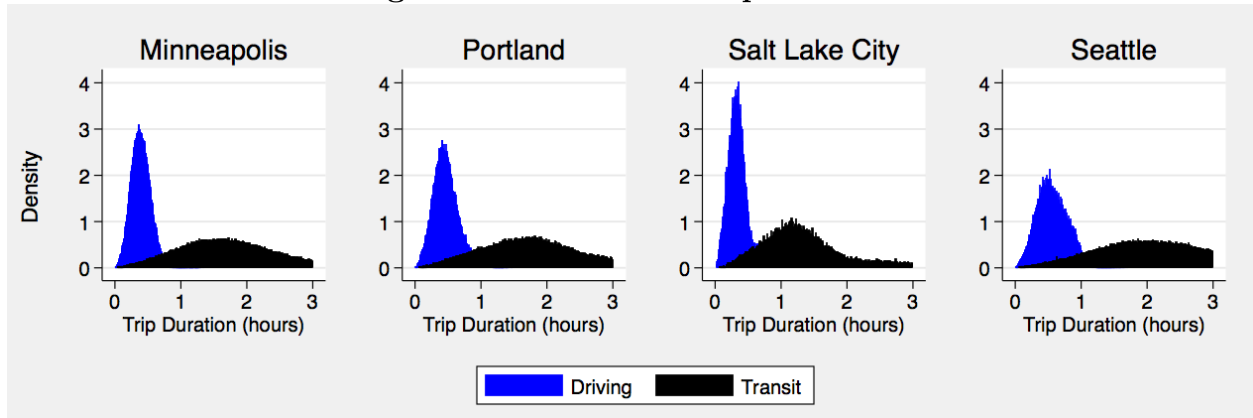


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# Appendix A

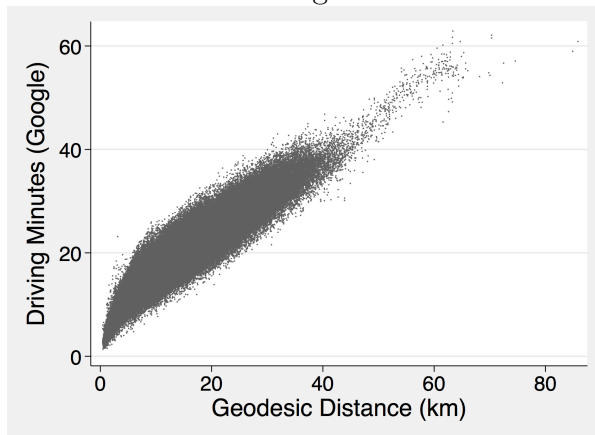
## A1. Distribution of Google API Generated Trip Times



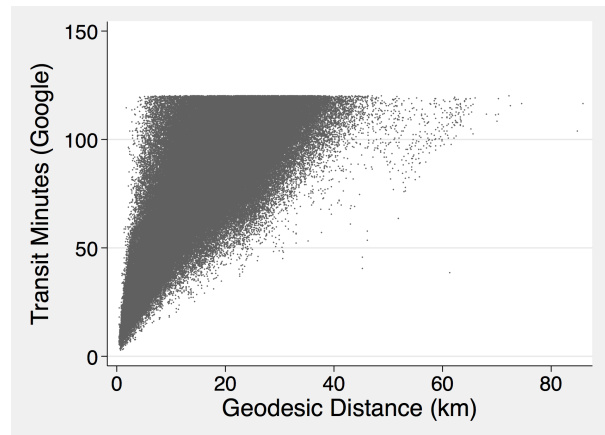
The figure displays the distribution of travel times for both driving and public transit commuting for the full matrix of home and work locations. Across the four metros, 66% of public transit commutes take over 90 minutes and 43% take over 2 hours. Only 0.6% of drive times exceed 90 minutes.

## A2. Correlation Between Google Travel Times and Geodesic Distance

Driving Times



Public Transit Times



Each dot represents one potential commute. The figure includes every commute route that can be completed by both driving and public transit ( $N=944,085$ ). Constructing the full commuting matrices required extensive data collection. A more easily constructed alternative to the Google API trip data would be to use a matrix of straight line travel distances and assume that these correlate with actual trip times. Analysis reveals that straight line distances may be a reasonable proxy for drive times, but are a poor proxy for public transit durations. The circuitry of a public transit commute is often high, as transit infrastructure funnels travellers along indirect routes. Across the 944,085 origin-destination pairs that are connected through public transit, straight line distance can explain 89% of the variation in private vehicle trip duration, but only 38% of the variation in public transit trip duration.